

MEETING OF THE STANDARDS HEARING SUB-COMMITTEE

DATE: MONDAY, 10 APRIL 2017 TIME: 6:00 pm PLACE: Meeting Room G.02, Ground Floor, City Hall, 115 Charles Street, Leicester, LE1 1FZ

Members of the Sub-Committee

Councillor Shelton Ms Fiona Barber (Independent Member) Ms Alison Lockley (Independent Member)

Standing Invitee:

Mr David Lindley (Independent Person)

Members of the Board are invited to attend the above meeting to consider the items of business listed overleaf

for the Monitoring Officer

Officer contact: Graham Carey Democratic Support, Leicester City Council City Hall, 115 Charles Street, Leicester, LE1 1FZ (Tel. 0116 454 6356 8806)

Information for members of the public

Attending meetings and access to information

You have the right to attend formal meetings such as full Council, committee meetings & Scrutiny Commissions and see copies of agendas and minutes. On occasion however, meetings may, for reasons set out in law, need to consider some items in private.

Dates of meetings and copies of public agendas and minutes are available on the Council's website at <u>www.cabinet.leicester.gov.uk</u>, from the Council's Customer Service Centre or by contacting us using the details below.

Making meetings accessible to all

<u>Wheelchair access</u> – Public meeting rooms at the City Hall are accessible to wheelchair users. Wheelchair access to City Hall is from the middle entrance door on Charles Street - press the plate on the right hand side of the door to open the door automatically.

<u>Braille/audio tape/translation -</u> If you require this please contact the Democratic Support Officer (production times will depend upon equipment/facility availability).

<u>Induction loops -</u> There are induction loop facilities in City Hall meeting rooms. Please speak to the Democratic Support Officer using the details below.

<u>Filming and Recording the Meeting</u> - The Council is committed to transparency and supports efforts to record and share reports of proceedings of public meetings through a variety of means, including social media. In accordance with government regulations and the Council's policy, persons and press attending any meeting of the Council open to the public (except Licensing Sub Committees and where the public have been formally excluded) are allowed to record and/or report all or part of that meeting. Details of the Council's policy are available at <u>www.leicester.gov.uk</u> or from Democratic Support.

If you intend to film or make an audio recording of a meeting you are asked to notify the relevant Democratic Support Officer in advance of the meeting to ensure that participants can be notified in advance and consideration given to practicalities such as allocating appropriate space in the public gallery etc.

The aim of the Regulations and of the Council's policy is to encourage public interest and engagement so in recording or reporting on proceedings members of the public are asked:

- ✓ to respect the right of others to view and hear debates without interruption;
- ✓ to ensure that the sound on any device is fully muted and intrusive lighting avoided;
- \checkmark where filming, to only focus on those people actively participating in the meeting;
- ✓ where filming, to (via the Chair of the meeting) ensure that those present are aware that they may be filmed and respect any requests to not be filmed.

Further information

If you have any queries about any of the above or the business to be discussed, please contact Graham Carey, **Democratic Support on (0116) 454 6356 or email** graham.carey@leicester.gov.uk or call in at City Hall, 115 Charles Street, Leicester, LE1 1FZ.

For Press Enquiries - please phone the **Communications Unit on 454 4151**

PUBLIC SESSION

<u>AGENDA</u>

1. APOLOGIES FOR ABSENCE

2. DECLARATIONS OF INTEREST

Members are asked to declare any interests they may have in the business on the agenda.

3. HEARING PROCEDURE

Appendix A

(Pages 1 - 4)

The Monitoring Officer submits the procedure to be followed during hearings of an investigator's report regarding complaints against Councillors. The Sub-Committee is asked to note the procedure.

4. ANY OTHER ITEMS OF URGENT BUSINESS

5. PRIVATE SESSION

AGENDA

MEMBERS OF THE PUBLIC TO NOTE

Under the law, the Sub-Committee is entitled to consider certain items in private. Members of the public will be asked to leave the meeting when such items are discussed.

The Sub-Committee is recommended to consider the following reports in private on the grounds that they contain 'exempt' information as defined by the Local Government (Access to Information) Act 1985, and consequently that the Sub-Committee makes the following resolution:-

"that the press and public be excluded during consideration of the following reports in accordance with the provisions of Section 100A(4) of the Local Government Act 1972, as amended, because they involve the likely disclosure of 'exempt' information, as defined in the Paragraphs detailed below of Part 1 of Schedule 12A of the Act and taking all the circumstances into account, it is considered that the public interest in maintaining the information as exempt outweighs the public interest in disclosing the information.

Paragraph 1

Information relating to any individual

Paragraph 2

Information which is likely to reveal the identity of an individual

Paragraph 7A

Information which is subject to any obligation of confidentiality.

Paragraph 7C

The deliberations of a standards committee or of a sub-committee of a standards committee established under the provisions of Part 3 of the Local Government Act 2000 in reaching any finding on a matter referred under the provisions of section 60(2) or (3), 64(2), 70(4) or (5) or 71(2) of that Act.

6. COMPLAINT AGAINST A COUNCILLOR: TO CONSIDER THE INVESTIGATOR'S FINDINGS

Appendix B (Pages 5 - 90)

The Monitoring Officer submits a report to enable the Hearing Panel (a Sub-Committee of the Standards Committee) to consider a complaint against a Councillor following a decision of the Standards Advisory Board on 22 November 2016 to refer the complaint to the Hearing Sub-Committee.

Appendix A



LECESTER CITY COUNCIL STANDARDS PANEL

HEARING PANEL (SUB-PANEL) HEARING PROCEDURE

Interpretation

- 1. 'Member' means the member of the authority who is the subject of the allegation being considered by the Standards Panel, unless stated otherwise. It also includes the member's nominated representative.
- 2. 'Investigator' means the Monitoring Officer, an external Investigator appointed by the Monitoring Officer or Ethical Standards Officer and includes his or her nominated representative.
- 3. 'Panel' refers to the Standards Hearing Panel .
- 4. 'Legal advisor' means the officer responsible for providing legal advice to the Panel. This may be the Monitoring Officer, another legally qualified officer of the authority, or someone appointed for this purpose from outside the authority.

Representation

5. The Member may be represented or accompanied during the meeting by a solicitor, counsel or, with the permission of the Panel, another person.

Legal advice

6. The Panel may take legal advice from its Legal advisor at any time during the hearing or while they are considering the outcome. The Member and the Investigator if they are present should be advised of the substance of any legal advice given by the Legal adviser in the absence of the parties.

Setting the scene

7. After all the Panel and everyone else present and involved have been formally introduced, the Chair should explain how the Panel is going to run the hearing.

Preliminary procedural issues

- 8. The Panel should consider whether any part of the hearing should be held in private and whether the Investigator's report should remain exempt on the grounds that it contains exempt information as set out in law.
- 9. The Panel should resolve any issues or disagreements about how the hearing should continue, which have not been resolved during the prehearing process.

Making findings of fact

- 10. After dealing with any preliminary issues, the Panel should move on to consider whether or not there are any significant disagreements about the facts contained in the Investigator's report.
- 11. If there is no disagreement about the facts, the Panel can move on to the next stage of the hearing.
- 12. If there is a disagreement, the Investigator, if present, should be invited to make any necessary representations to support the relevant findings of fact in the report. With the Panel's permission, the Investigator may call any necessary supporting witnesses to give evidence. The Panel may give the Member an opportunity to challenge any evidence put forward by any witness called by the Investigator.
- 13. The Member should then have the opportunity to make representations to support his or her version of the facts and, with the Panel's permission, to call any necessary witnesses to give evidence.
- 14. At any time, the Panel may question any of the people involved or any of the witnesses, and may allow the Investigator to challenge any evidence put forward by witnesses called by the Member.
- 15. If the Member disagrees with any relevant fact in the Investigator's report, without having given prior notice of the disagreement, he or she must give good reasons for not mentioning it before the hearing. If the Investigator is not present, the Panel will consider whether or not it would be in the public interest to continue in his or her absence. After considering the Member's explanation for not raising the issue at an earlier stage, the Panel may then:
 - (a) Continue with the hearing, relying on the information in the Investigator's report;
 - (b) allow the Member to make representations about the issue, and invite the Investigator to respond and call any witnesses, as necessary; or
 - (c) postpone the hearing to arrange for appropriate witnesses to be present, or for the Investigator to be present if he or she is not already.
- 16. The parties will leave the room to allow the Panel to consider the representations and evidence in private.

17. On their return, the Chair will announce the Panel's findings of fact.

Did the member fail to follow the code?

- 18. The Panel needs to consider whether or not, based on the facts it has found, the member has failed to follow the Code of Conduct.
- 19. The Member should be invited to give relevant reasons why the Panel should not decide that he or she has failed to follow the Code.
- 20. The Panel should then consider any verbal or written representations from the Investigator.
- 21. The Panel may, at any time, question anyone involved on any point they raise in their representations.
- 22. The Member should be invited to make any final relevant points.
- 23. The Panel will then ask the parties to leave the room to allow them to consider the representations.
- 24. On their return, the Chair will announce the Panel's decision as to whether or not the Member has failed to follow the Code of Conduct.

If the member has not failed to follow the Code of Conduct

25. If the Panel decides that the Member has not failed to follow the Code of Conduct, the Panel can move on to consider whether it should make any recommendations to the Standards Committee.

If the member has failed to follow the Code

- 26. If the Panel decides that the Member has failed to follow the Code of Conduct, it will consider any verbal or written representations from the Investigator and the Member as to:
 - (a) whether or not the Panel should apply a sanction; and
 - (b) what form any sanction should take.

The Hearing Panel may make recommendations to the Standards Committee for the following sanctions to be applied:

- a. Censure or reprimand the Member by letter
- b. Press release of findings
- c. Report findings to Council for information (with or without a subsequent motion of censure being proposed by Council)
- d. Recommendation to Group (or Full Council in the case of ungrouped Members) of removal from Committees/subcommittees of Council
- e. Recommendation to Elected Mayor that the Member be removed from The Executive, or from particular portfolio responsibilities

- f. Recommendation that the Member be removed from outside bodies to which they have been appointed by the Council
- g. Withdrawal of facilities provided to the Member by the Council
- h. Excluding the Member from the Council's offices or other premises (with the exception of accessing meetings of Council, Committees and subcommittees)
- i. Instructing the Monitoring Officer to arrange training for the Member
- 27. The Panel may question the Investigator and member, and take legal advice, to make sure they have the information they need in order to make an informed decision.
- 28. The Panel will then ask the parties to leave the room to allow them to consider whether or not to recommend the imposition of impose a sanction on the Member and, if so, what the sanction should be.
- 29. On their return, the Chair will announce the Panel's decision.

Recommendations to the authority

30. After considering any verbal or written representations from the Investigator, the Panel will consider whether or not it should make any recommendations to the Standards Committee, with a view to promoting high standards of conduct among members.

The written decision

31. The Panel will announce its decision on the day and provide a short written decision within one working day. It will issue a full written decision normally within 2 weeks. A copy of both decisions will be circulated to the Member, Monitoring Office and the full Panel.

Appendix B

Appendix B - A

Appendix B - B

Appendix B- C

Appendix B - D

Appendix B - E

Appendix B - F